

Planning Committee

2.00pm, Wednesday 2 October 2019

Street Naming Procedures

Executive/routine Wards Council Commitments	Executive All
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1. Recommendations

- 1.1 It is recommended that the Committee:
 - 1.1.1 notes the process outlined in this report for the inclusion of names in the Street Name Banks;
 - 1.1.2 approves the revised Statutory Addressing Charter; and
 - 1.1.3 agrees that this report discharges the remit set by Full Council on [22 August 2019](#).

Paul Lawrence

Executive Director of Place

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Report

Street Naming Procedures

2. Executive Summary

- 2.1 This report responds to the Motion by Councillor Cameron, approved by Full Council on [22 August 2019](#).
- 2.2 Anyone can suggest a street name for inclusion in the Street Name Banks provided the street name meets the criteria set out in the [Statutory Addressing Charter](#).
- 2.3 When addressing a street, Street Names are generally selected from the Street Name Bank by the Street Naming Officers and then approved by the relevant Ward and Community Councillors.
- 2.4 In response to the motion, section 2 of the Statutory Addressing Charter has been amended to ensure that when a street is being named after a person, priority is given to the use of a woman's name where possible.

3. Background

- 3.1 The Motion by Councillor Cameron that was approved by Full Council on 22 August 2019, states *“Council calls for a report to Planning Committee on how street names are chosen and how local citizens can make suggestions for additions to the ‘bank’ of potential names. The report should cover any changes in policy required to ensure that, when a street is named after a person, a woman’s name is given priority.”* (Item 9.17)
- 3.2 Under the Civic Government (Scotland) Act 1982, local authorities are given the power to name any road within their area. This statutory duty is carried out by the Council's Street Naming team.
- 3.3 The procedures for street naming are set out in the Statutory Addressing Charter.

4. Main report

- 4.1 When new street names are required for a development, the Council's Street Naming Officers propose these to the Ward and Community Councillors for approval.

- 4.2 In the first instance, the proposed names will be drawn from the relevant Street Name Bank. The Street Name Bank is a database of potential names with a justification for their inclusion, which is held by the Street Naming team and updated regularly. It is in spreadsheet form, organised by wards and can be made available on request. If there is nothing suitable in the Street Name Bank(s), the Street Naming Officers will carry out research to find new names.
- 4.3 Names can be proposed by anyone and sent directly to the Street Naming Officers or via their Councillors. Provided the proposed street name meets the criteria set out in Section 2 of the Statutory Addressing Charter, it will be included in the relevant Street Name Bank(s) for future use.
- 4.4 The criteria set out in section 2 of the Statutory Addressing Charter currently include the following:
“honour and commemorate noteworthy persons associated with the local area, or the City of Edinburgh as a whole”.
- 4.5 Historically there has been an imbalance in street naming favouring men’s names. The current practice endeavours to provide a balance of gendered names, as well as names that are connected to families, flora and fauna, geography and events.
- 4.6. On occasions there are spikes in favour of a gender. For example, the recent centenary of the Suffragettes saw a spike in female names, and the centenary of the end of the First World War saw a spike in male names. A breakdown of the typology of names used over the last three years has been provided in Appendix 1.
- 4.7 Following the approval of the Motion by Councillor Cameron at Full Council on 22 August 2019, section 2 of the Statutory Addressing Charter has been amended to the following:
“honour and commemorate noteworthy persons associated with the local area, or the City of Edinburgh as a whole, giving a woman’s name priority where possible”.
- 4.8 The opportunity has also been taken to make a number of other minor changes to the Statutory Addressing Charter to bring it up-to-date. These changes include references to the new Neighbourhood Networks and are highlighted in the revised Statutory Addressing Charter attached at Appendix 2.

5. Next Steps

- 5.1 The revised Statutory Addressing Charter will be made available on the Council website.
- 5.2 The revised criterion will be used to assess potential new street names.

6. Financial impact

- 6.1 There are no financial impacts arising from this report.

7. Stakeholder/Community Impact

- 7.1 No consultation or community engagement is required, given the minor nature of the proposed amendments to the Statutory Addressing Charter.
- 7.2 As the proposed minor amendments to the Statutory Addressing Charter are restating and clarifying existing procedures there will be no impact on equalities.
- 7.3 The changes to the Statutory Addressing Charter will have no adverse effects in relation to carbon impacts, adaptation to climate change and sustainable development.

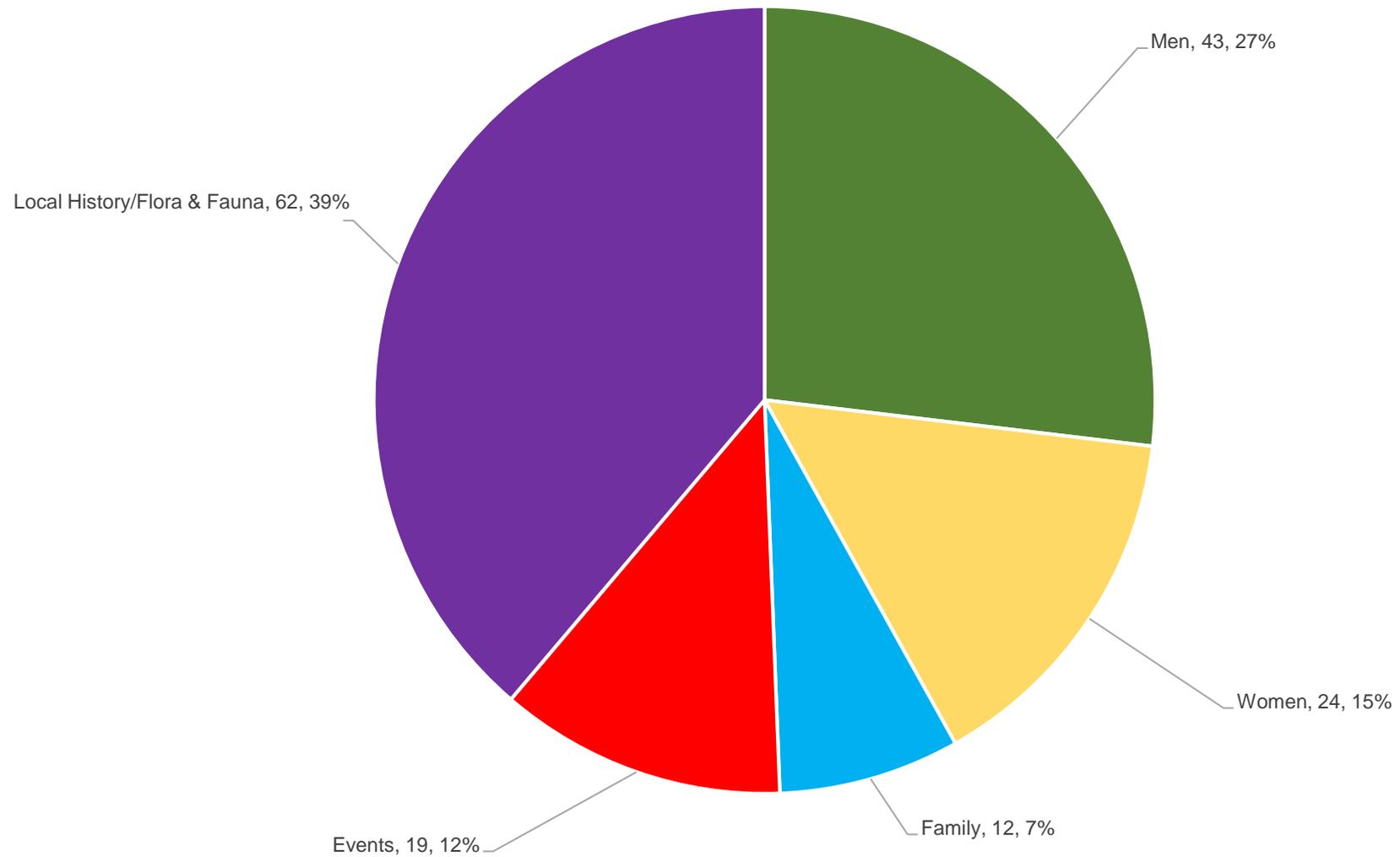
8. Background reading/external references

- 8.1 [Statutory Addressing Charter 2015](#)

9. Appendices

- 9.1 Appendix 1: Breakdown of Last Three Years of New Street Names by category 2016-19
- 9.2 Appendix 2: Statutory Addressing Charter 2019

Appendix 1 - Breakdown of Last Three Years of New Street Names by Category 2016 - 2019



Yellow highlighter – changes made

Red and scored through - deletions

Statutory Addressing Charter

for the City of Edinburgh Council 2019

Introduction

Travelling through any city, take a glance at a street sign and you get an instant impression of the history and character of an area. This link to the past is most profound in Edinburgh where our historic settlements and industries, significant citizens and local flora and fauna are commemorated in the street names.

Naming our streets connects us with our environment and our past while building for the future; something I believe should be encouraged.

The Council is responsible for the naming of streets and the numbering of properties. The Council is also responsible for the supply and maintenance of all street nameplates within the city.

This Charter explains how the street naming service works, how you can get involved and what you can expect of this service.

Customer care is important to the Council and we welcome any suggestions you have to further improve our service.

Councillor Neil Gardiner

Convener of the Planning Committee

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DEFINITIONS

Key Customers:	includes customers of the Council’s address data who are notified on a regular basis of changes to the Corporate Address Gazetteer. A list of current key customers can be found at the end of the document.
Corporate Address Gazetteer (CAG):	the Council database of properties which follows the British Standard (BS7666) for Addressing, and the One Scotland Gazetteer standards and conventions.
Statutory Address:	the official address by which properties are identified
Local Newspaper:	Edinburgh Evening News
Neighbourhood Networks:	13 Neighbourhood Networks throughout the City tasked with improving future community engagement
Development Management Sub-Committee :	Council Committee which takes place every two weeks
Signage:	any street nameplate which belongs to the Council
Material Representations:	a convincing statement that may have a significant impact on the outcome.

1. THE STATUTORY ADDRESS SERVICE

The Council is responsible for the naming of streets in new development and numbering of any new properties being created, either by new development, redevelopment, sub-division or merging properties. It is also responsible for the renaming of streets or renumbering of existing properties when required. This process is known as the allocation of statutory addresses and is governed by legislation.

Section 97 of the Civic Government (Scotland) Act 1982 empowers the Council to allocate statutory addresses. The Council may, in relation to any street or road to which the public have access:

- give such name to it as they think fit;
- after advertising in a newspaper circulating in their area any proposal to alter its name and taking into account any representations thereupon made to them within 28 days after the date of the first publication of the advertisement, alter any such name;
- affix, paint or mark its name on any premises, fence, lamp post, pole or other structure in it so as to be readily legible to members of the public there, and erect poles or other structures there for that purpose;
- give each of the premises in it such distinguishing number as they think fit; alter that number when necessary; and require the owner of each of the premises, by notice served on him, to affix or paint that number on his premises so that it is readily legible from the nearest part of the public place giving access to the premises.

In undertaking this function the primary consideration is public safety, ensuring that street names are not duplicated and that new streets and properties are named and numbered in a logical manner to facilitate easy identification in the event of an emergency.

This Charter outlines the procedures and standards of service that can be expected from the Council in undertaking its statutory duties. Some of the procedures are complex; others require time to undertake properly. The aim of this Charter is to ensure that the adopted procedures are easily understood, are fair and reasonable, and that interested parties are kept informed.

SERVICE STANDARD

By publishing our standards and targets, we aim to improve our street naming service and make it responsive to the needs of our customers. We will monitor the contents of this Charter to ensure that standards and targets are being met.

2. NAMING STREETS

In general, new streets should be named after people, places or events associated with the City of Edinburgh. New street names will preserve history for future generations, reinforcing the sense of place. Names should meet at least one of the following:

- commemorate local history, places, events or culture, and in particular any that pertain to the site;
- honour and commemorate noteworthy persons associated with the local area, or the City of Edinburgh as a whole; **giving a woman's name priority where possible.**
- celebrate cultural diversity in the City of Edinburgh;
- commemorate national and international noteworthy persons, who are deceased;
- commemorate national and international events;
- strengthen neighbourhood identity;
- recognise native wildlife, flora, fauna or natural features related to the community or the City of Edinburgh as a whole.

Public safety is the primary consideration when naming a new street; this is of particular importance in relation to the emergency services.

Unique names will be allocated to separately accessed streets (except in circumstances where the introduction of a new name would create difficulties). Multiple use of the same prefix, distinguished only by a different suffix eg. Road, Street, Avenue, **etc is limited to a maximum of four times for any one name.**

Each new section of street between major junctions will be given a separate street name (in order to avoid extremely lengthy sections of street with a single name.

Streets are not named after individual living persons, as there is potential for this to become undesirable at a future date. Where such a name is proposed, it can be added to the appropriate street name bank until a suitable time for its use, i.e. after a minimum period of 5 years has passed following an individual's death. **The permission of close family should be sought for the use of the name where possible.** Should a name be proposed which does not meet this criteria, the proposal shall be placed before the next available Development Management Sub-Committee for determination.

New street names should try to avoid duplicating any similar name already in use in a town/village or in the same

postcode area. Names should be easily understood over the telephone in the event of an emergency (they should be easy to spell and pronounce). The use of abbreviations, punctuation and similar sounding names is avoided where possible to avoid confusion with the exception of St for Saint

Street Name Banks:

The City of Edinburgh Council maintains a number of Street Name banks which are consulted when naming new streets. A name bank exists for each **local** area.

Members of the public can propose names to be added to the banks through ward councillors, local community councils, neighbourhood networks or directly through the Council's Street Naming Officers.

~~Names submitted through the Neighbourhood Network should be discussed and ratified by the network before submission to the name bank.~~

All suggested names require to be accompanied by supporting documentation as to the history behind the suggestion.

All names are checked to ensure that they meet the required street naming criteria. Names can be held in the bank if they do not meet all the required criteria, if they are likely to meet the criteria in the future, e.g. the name of a person who has not been dead for five years. **The Street Naming team holds a spreadsheet with all names in the name banks which can be sent on request. This spreadsheet is regularly being updated with new suggestions.**

3. NUMBERING PROPERTIES

The numbering of properties does not require consultation and can be carried out more quickly if no new street name or renumbering of existing properties is required.

The main principles in determining the numbering of properties are:

- Streets will be numbered in a logical manner to facilitate the identification of properties. In general odd numbers are on the left and even numbers on the right.
- The phasing of the development, access points and local circumstances will be considered in deciding where numbering should start.
- Cul-de-sacs will be numbered consecutively in the same direction as the main access road, low to high.
- All properties and premises, including lockups and car spaces where appropriate, shall be numbered from the street on to which the principal access is gained.
- In all instances the number 13 is never omitted.
- Lockups will be denoted by the suffix 'G' where available.

These guidelines apply to all types of development including units within commercial developments.

Postcodes:

The Council is responsible for the number and street name elements of the statutory address. The Council supplies this information to Royal Mail, who then allocate a postcode and postal town against this address. The addition of a postal town is to aid the routing of mail. The Royal Mail postal town can often differ from the statutory address town.

The statutory address issued by the Council includes all the elements of the address, including the postcode.

Numbering Subdivided Properties and Gap Sites:

Where possible, whole numbers are allocated to properties. If there are not enough whole numbers available then numbers may have to be shared, by the addition of an alphabetical character (for example 12a, 12b, etc). Where possible, existing properties will retain the whole number and any new properties will begin a, b, etc as appropriate. We will consider creating a new street name and/or renumbering of existing properties if this is appropriate.

Numbering Merged Properties

~~Where a new development involves the amalgamation of two properties with separate addresses, the new street number will incorporate both former numbers (for example, the amalgamation of 11 and 13 will become 11-13). Where this is not possible, e.g. where two ground floor properties either side of a common stair have been merged, the primary access will retain the number and the former number will be reserved for future use. This is to prevent confusion with the logical numbering system.~~

Numbering Flats

It is recognised that Edinburgh has a unique character which also translates into the flat numbering systems used. Edinburgh has two main flat numbering systems in operation; the traditional tenement numbering system e.g. GF1, 1F1 and the modern flat numbering conventions e.g. Flat 1, Flat 2. Where development takes place within properties with the traditional tenement numbering, this numbering system will be retained. New development will be allocated the modern flat numbering convention.

Properties in common stairs must be allocated a main street number. Numbers are then allocated internally to each flat for example, Flat 1, Flat 2. For the traditional tenement numbering system, flats are allocated numbers in the form 1F1, 1F2, etc. 1F1 should be interpreted as 1st Floor, Flat 1.

The rotation of the internal numbers follows the rotation of the staircase, with the highest number being located at the door furthest from the last riser on the stair.

Displaying numbers

It is the responsibility of the property owner to display the correct statutory address for a property. The number

should be clearly visible from the road on to which the property is addressed.

4. PROCEDURES

The process of allocating statutory street names and numbers is time sensitive. Developers require statutory addresses before utilities companies will provide services. Royal Mail cannot allocate postcodes to properties until statutory addresses are allocated.

In order to allocate statutory addresses and street names, the Council must receive an application from the developer to apply for the addresses. Developers are contacted during the early stages of the Building Warrant process to invite them to apply for statutory addresses for their development. The application forms are also available on the Council's web site.

Where possible, we will communicate electronically to speed up procedures.

In order to partially cover the costs of the service, a series of charges are applied and are published on the Council's website. These are reviewed annually.

The following table sets out the average timescales involved for each type of application. Published timescales take into account any consultation processes which are required, and if the proposals require to be considered by the Development Management Sub Committee. In certain circumstances, these timescales can be exceeded where agreement on names is not achieved.

Procedure	Average Timescale
Numbering properties	8 weeks
Naming new streets and numbering properties	16 weeks
Renumbering properties	16 weeks
Renaming existing street and numbering/renumbering properties	24 weeks

SERVICE STANDARDS

- When we receive a valid application, we will aim to issue a statutory notice allocating addresses for developments in line with the timescales indicated.
- We will ensure our charges for statutory addressing and street signs are fair and reasonable and that details are made easily available on the Council's web site.

Numbering Properties

If a development only requires the allocation of numbers into an existing street, applications are processed in accordance with our numbering guidelines.

Naming New Streets and Numbering Properties

If a development requires new street name(s), the process involves consultation with the local ward councillors **and the community council** for the area.

Developers are invited to make suggestions for new street names with their application. These suggestions, together with any existing names in the local street name bank will be considered first. All names suggested will be checked to confirm that they meet the street naming criteria for new street names. Where more names are required, research will be carried out to identify further suitable names for the development.

The local ward councillors **and the local community councils** are notified of the proposed names, and given 21 days in which to respond to the proposals. Ward councillors can propose alternative names during the consultation process. All names should meet the Council's agreed criteria for new street names.

All ward councillors must agree to the proposals. If agreement cannot be reached, the matter is referred to the Development Management Sub-Committee for determination.

Renumbering of Properties

Renumbering is a highly disruptive process and only considered as a result of new development or where there are public safety issues.

Owners of affected properties will be notified in writing of the proposal to renumber their property. The local ward councillors and the relevant neighbourhood **network** will also be notified as a courtesy.

All affected parties will be given 28 days to raise any comments or objections to the proposal.

Where there are material representations, the matter will be reported to the Development Management Sub-Committee for consideration and determination. Where no representations are received, the renumbering is agreed. Once the renumbering is determined, statutory notices will be issued to property owners providing a minimum of 3 months' notice of the change. **The owners can request a shorter period if this is more suitable but all owners of all properties being readdressed must agree.**

Renaming existing Streets and Numbering/Renumbering Properties

Renaming and renumbering is a highly disruptive process, and will only be considered as a result of new development or where there are public safety issues.

The renaming of streets is determined by the Development Management Sub-Committee. The owners of properties directly affected by the proposed change and the local ward councillors are notified of the proposals and the reasons why the proposal is necessary. The proposals are publically advertised for 28 days in the local press.

Any material representations received will be considered and presented to the committee for a decision.

Once agreed, a minimum of 3 months' notice is provided to affected parties, **unless a shorter period is requested**, and a new statutory notice is issued for each property.

If a development requires the renaming of an existing street, the application must be advertised in accordance with the Civic Government Act. All representations must be placed before the Development Management Sub-Committee for a decision.

Statutory Documentation

On completion of all case types, we will send the developer a plan clearly showing the streets and property numbers, a numbering schedule and a statutory address certificate for each property.

All addresses are maintained on the Council's Corporate Address Gazetteer to the Scottish Standards as defined by the One Scotland Gazetteer. Our key customers are informed of new / amended addresses on a weekly basis.

SERVICE STANDARDS

- We will allocate property numbers according to the guidance outlined in this Charter.
- We will consider names suggested by developers or councillors provided that they meet the criteria outlined in this Charter, in addition to those in the Street Name Banks.
- We will report cases to the Development Management Sub-Committee for its decision where agreement on proposed names cannot be reached with all the ward councillors.
- We will notify affected owners, the local ward councillors **and the local community council** and the relevant neighbourhood **network** and consider any material representations in relation to the renaming of streets when reporting the matter to the Development Management Sub-Committee for consideration.
- We will advertise any proposal to rename a street in the Edinburgh Evening News.
- Following the final decision on renaming a street, we will issue statutory notices to all those affected, giving them a minimum of 3 months' notice of change, **or other agreed time period**.
- We will notify affected owners in relation to the renumbering of properties. Where material representations are received, we will report the matter to the Development Management Sub-Committee for consideration.

5. ADDITIONAL SERVICES

The Council deals with a large number of enquiries regarding the naming of new streets and the numbering and renumbering of properties.

Renumbering of Properties

When an individual owner directly approaches the Council to renumber their property, we will consider the impact of the request in line with the numbering guidelines. Renumbering of properties for illogical and irrational purposes will be resisted. Where residents experience issues/problems with delivery and registration services due to differences between their statutory address (as issued by the council) and the postal address as used by Royal Mail and other delivery services, renumbering can be considered.

When requested, the Council can instruct the Royal Mail to update their records to that of the Council's statutory address. We cannot update the Council's statutory address to that held by Royal Mail.

Should an owner wish for their statutory address to be that used by Royal Mail, a consultation must be carried out with ALL property owners affected. In the case of a change to a flat within a block, the whole block must be consulted, and agree to the change to the numbering. If 100% agreement is reached, the renumbering process as described will be implemented. Should full agreement not be reached, the matter will not be taken further.

Address Confirmations

The Council offers a service of providing an official confirmation of the statutory address for property or properties. **If only a letter confirming the address is required, this will be sent out within 10 working days. If statutory notices are requested, there is a fee payable and this will take up to 21 days.** The fees associated with this request are outlined in the fee table, published separately.

6. STREET NAME-PLATES

The Council is responsible for the erection of street name-plates in compliance with the Civic Government (Scotland) Act 1982.

Sign Location

Street name-plates should be erected at the point nearest to where road junctions intersect.

Ideally, street name-plates will be located on buildings/structures between ground and first floor level to maximise visibility and minimise vandalism. Where this is not possible, street name-plates will be placed on existing walls and fences. Freestanding signs will be erected where neither of the above options is possible.

New Signage

The Council is responsible for the erection and maintenance of all street nameplate signage in the Council area. There is a charge to developers for the supply and erecting of new street signage in new developments. The Council maintains the responsibility for all signage to ensure uniformity and quality are maintained across the city, and ongoing maintenance once developers have vacated the site.

Developers are asked to submit an application form and plans to enable the Council to determine the minimum number of new signs required. Where possible Road Construction Consent requirements will be accommodated.

The purchase, production, delivery and fitting of street name plates takes an average of 8 weeks. Orders for plates are placed at regular intervals according to demand. Specialist nameplates used at particular locations can take longer to manufacture and erect.

There is no statutory requirement to inform the owner of a property prior to fixing or erecting a nameplate on their property. As a courtesy, where a new sign is to be erected where there was previously no sign, owner/occupiers will be given a minimum of 10 days' notice that a sign is to be erected on their property.

The Council will undertake all ongoing maintenance and replacement of signage thereafter.

Reporting Missing or Damaged Signage

Broken or missing signs can be reported to the Council online via the Council's web site using the form which can be found on the Street Naming team's web page.

Signage that is reported as dangerous will be dealt with as a priority by either refitting or removing the signage. This will be carried out within 3 working days.

Where replacement signs are required, the Council will endeavour to replace signage on a like-for-like basis, unless policy and best practice determines that standard plates should now be used.

SERVICE STANDARDS

- We will attend to dangerous/damaged signs within 3 working days of the Council being notified.
- We will aim to give owners/occupiers a minimum of 10 days' notice prior to the erection of a sign on their property, where there has previously not been a sign.

7. CUSTOMER CARE AND COMPLAINTS

The Planning and Building Standards Customer Charter sets out the standards that customers should expect in their dealings with the service. The service is committed to providing high quality customer care and any suggestions to improve are welcomed.

We are committed to improving our service and dealing fairly, honestly and promptly with any concerns. However, if there has been a service failure, we want to hear from you.

We will consider all complaints made about the way in which your enquiry was dealt with. Disagreement with a decision of the council will not, in itself, be a ground for complaint.

The quickest way to sort things out is to talk to the officer concerned, however, if you are still dissatisfied, you can use the Council's online Complaints Form to receive a formal response.

If, after you have gone through our complaints process you still feel aggrieved, you have the right to take the complaint to the Scottish Public Services Ombudsman (SPSO). The function of the SPSO is to judge whether the Councils have fulfilled their duties reasonably.

- ~~a matter that has been or is being considered in court.~~

You can contact the SPSO:

- in person: SPSO, Bridge side House. 99 McDonald Road, Edinburgh, EH7 4NS
- by post: Freepost SPSO. This is all you write on the envelope and now stamp is required.
- freephone: 0800 377 7330
- online contact: www.sps.org.uk/contact-us

SERVICE STANDARD

We will respond to you within 5 working days of receiving a complaint or suggestion to let you know what is happening. We will monitor all complaints and suggestions made and use them to review and improve the service we provide.

KEY CUSTOMERS LIST

Scottish Fire and Rescue Service;
Police Scotland;
Scottish Ambulance Service;
Royal Mail Address Management Centre;
Lothian Valuation Joint Board;
Scottish Power;
Transco;
Scottish Water;
British
Telecom;
and Geographers A-Z Maps.

Also included are the following Council Teams:

Children and Families;
Environmental & Consumer Services;
Customer Contact Centre;
Revenues and Benefits.

CONTACTS

STREET NAMING TEAM

Team Email: streetnaming@edinburgh.gov.uk

~~*Team Telephone: 0131 529 4328/4081*~~

Manager: Gina Bellhouse

Office Hours:

Monday to Thursday 8.30 am to 5.00 pm

Friday 8.30 am to 3.55 pm

Waverley Court (G3)

4 East Market

Street

Edinburgh

EH8 8BG

Council website: www.edinburgh.gov.uk

~~ACTING HEAD OF PLANNING AND BUILDING STANDARDS~~

~~David Leslie~~

~~Waverley Court~~

~~4 East Market~~

~~Street Edinburgh~~

~~EH8 8BG~~

OTHER CONTACTS

TO REPORT BROKEN OR MISSING STREET NAME- PLATES

<http://www.edinburgh.gov.uk/streetnaming> - download
missing or damaged sign form

or e-mail streetnaming@edinburgh.gov.uk

THE INTERPRETATION AND TRANSLATION SERVICE

Central Library

George IV Bridge

Edinburgh

EH1 1EG

Telephone: 0131 242 8181

Fax: 0131 242 8009

CUSTOMER CARE

C.3 Waverley Court

4 East Market Street

Edinburgh

EH8 8BG

Email: customercare@edinburgh.gov.uk

Tel: 0131 200 2300

www.edinburgh.gov.uk



The City of Edinburgh Council, Place Directorate. October 2019